

117TH CONGRESS  
1ST SESSION

# H. R. 5288

To direct the Secretary of Education to establish a Civic Education and Service Learning Grant Program, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 17, 2021

Ms. SCANLON (for herself and Mr. MEIJER) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To direct the Secretary of Education to establish a Civic Education and Service Learning Grant Program, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Teaching Engaged  
5 Citizenship Act of 2021”.

1   **SEC. 2. CIVIC EDUCATION AND SERVICE LEARNING GRANT**

2                   **PROGRAM.**

3         (a) IN GENERAL.—The Secretary of Education shall  
4 establish the Civic Education and Service Learning Grant  
5 Program to award grants, on a competitive basis, to eligi-  
6 ble entities to—

7                 (1) promote and expand civic education by sup-  
8 porting the development and implementation of  
9 high-quality civic education and service-learning pro-  
10 gramming in public elementary schools and public  
11 secondary schools;

12                 (2) promote the development and implementa-  
13 tion of evidence-based curricula and educational  
14 standards and provide teacher development with re-  
15 spect to civic education and service-learning pro-  
16 gramming in public elementary schools and public  
17 secondary schools; and

18                 (3) assist State and local educational agencies,  
19 institutions of higher education, and nonprofit orga-  
20 nizations in supporting civic education and service-  
21 learning in public elementary schools and public sec-  
22 ondary schools.

23         (b) APPLICATIONS.—To be eligible for a grant under  
24 this section, an eligible entity shall submit to the Secretary  
25 an application in such form, at such time, and containing

1 such information as the Secretary determines appropriate,  
2 including specifying whether the grant will be used for—

3                 (1) the training of teachers with respect to civic  
4                 education and service-learning under subsection  
5                 (c)(1); or

6                 (2) the development and implementation of civic  
7                 education and service-learning programs under sub-  
8                 section (c)(2).

9                 (c) GRANT USES.—An eligible entity shall use grant  
10 funds awarded under this section, in accordance with the  
11 application submitted by such entity under subsection (b),  
12 for one of the following activities:

13                 (1) The development and implementation of  
14                 programs for the training of teachers with respect to  
15                 civic education and service-learning, including—

16                         (A) training teachers with respect to effec-  
17                         tive strategies for instructing students in civic  
18                         education and service-learning;

19                         (B) hosting training sessions for teachers  
20                         to share best practices and learn new skills;

21                         (C) developing classroom resources to aid  
22                         teachers with respect to improving civic edu-  
23                         cation and service-learning programs for stu-  
24                         dents;

1                             (D) supporting other programs designed to  
2                             provide teachers with the knowledge and skills  
3                             necessary for teaching civic education; and

4                             (E) coordinating with local organizations  
5                             and community-based services and programs to  
6                             provide hands-on and experiential civic learning  
7                             development opportunities.

8                             (2) The development and implementation of ef-  
9                             fective civic education and service-learning pro-  
10                             grams, including—

11                             (A) establishing a new, or improving an ex-  
12                             isting, civic education or service-learning pro-  
13                             gram, including by—

14                                 (i) developing and modifying curricula  
15                             relating to civic education and service-  
16                             learning; and

17                                 (ii) creating and administering class-  
18                             room activities, thesis projects, individual  
19                             or group projects, internships, or commu-  
20                             nity service activities related to civic edu-  
21                             cation, including—

22                                 (I) simulated congressional hear-  
23                             ings;

24                                 (II) courtroom simulations; and

25                                 (III) simulated public hearings;

(B) evaluating and increasing the effectiveness of such programs for participating students, including with respect to—

(i) understanding of United States law, history, and government by such students;

(ii) the participation of such students with respect to voting and other forms of political and civic engagement;

(iii) critical thinking skills and media and digital literacy of such students;

(iv) interest of such students in employment and careers in military, national, and public service; and

(v) the ability of such students to solve problems through collaboration and compromise;

(C) developing and supporting programs necessary to the efficacy of civic education or service-learning programs, as determined by the Secretary; and

(D) coordinating with Government entities, nonprofit organizations, or a consortia of such entities and organizations to provide students with experiences related to civic education.

1           (d) SUBGRANTS.—

2           (1) IN GENERAL.—An eligible entity that is a  
3         State educational agency may use the grant awarded  
4         under this section to award subgrants, on a competi-  
5         tive basis, to local educational agencies served by  
6         such State educational agency.

7           (2) USE OF FUNDS.—A local educational agen-  
8         cy receiving a subgrant from a State educational  
9         agency under this subsection shall use the funds to  
10         carry out the activities under subsection (c) for  
11         which such State educational agency received the  
12         grant.

13           (3) APPLICATION.—A local educational agency  
14         shall submit to the State educational agency an ap-  
15         plication in such form, at such time, and containing  
16         such information as the State educational agency  
17         deems appropriate.

18           (4) FUNDS.—Of the grant amount used to  
19         award subgrants under this subsection, a State edu-  
20         cational agency shall use not less than 50 percent to  
21         award such subgrants to local educational agencies  
22         that serve high-need schools.

23           (e) GEOGRAPHIC DISTRIBUTION.—In awarding  
24         grants under this section, the Secretary shall select eligible

1 entities that are located in different geographic regions of  
2 the United States.

3 (f) REGULATIONS.—The Secretary shall promulgate  
4 such regulations as may be necessary to carry out this  
5 section, including—

6 (1) procedures for eligible entities to apply for  
7 grants under this section;

8 (2) the competitive process for the awarding of  
9 grants; and

10 (3) reporting requirements by recipients of such  
11 grants.

12 (g) REPORT.—Not later than 12 months after the  
13 date on which the first grant is awarded under this sec-  
14 tion, and on an annual basis thereafter, the Secretary  
15 shall submit to Congress a report containing the following:

16 (1) Information with respect to each eligible en-  
17 tity to which a grant was awarded under this section  
18 during the preceding 12-month period, including  
19 with respect to—

20 (A) the programs funded by such grants;  
21 and

22 (B) the schools involved in such programs.

23 (2) An evaluation of any successes of the pro-  
24 grams for which grants are awarded under this sec-  
25 tion, including with respect to—

(A) progress toward implementing a civic education curriculum in all elementary schools and secondary schools by 2031; and

(B) the number of students in grades 4, 8, and 12 testing at or above the proficient level in the civics and history portions of the National Assessment of Education Progress Test under section 303 of the National Assessment of Educational Progress Authorization Act (20 U.S.C. 9622), as compared with the last administration of such assessment.

(3) An assessment of any need for additional funding for programs under this section.

14           (h) AUTHORIZATION OF APPROPRIATIONS.—There is  
15 authorized to be appropriated for purposes of carrying out  
16 this section \$400,000,000 for each fiscal year, of which—

17                   (1) 50 percent shall be used to award funds to  
18       carry out programs authorized under subsection  
19       (c)(1), of which—

1                         (2) 50 percent shall be used to award funds to  
2                         carry out programs authorized under subsection  
3                         (c)(2), of which—

4                             (A) 50 percent shall be used to award  
5                         funds to eligible entities that are State edu-  
6                         cational agencies; and

7                             (B) 50 percent shall be used to award  
8                         funds to eligible entities that are not State edu-  
9                         cational agencies.

10 **SEC. 3. OFFICE OF CIVIC EDUCATION.**

11                         (a) IN GENERAL.—The Department of Education  
12 Organization Act (20 U.S.C. 3401 et seq.) is amended—

13                             (1) in section 202(b)(1)—

14                                 (A) in subparagraph (E), by striking  
15                         “and” at the end;

16                                 (B) by redesignating subparagraph (F) as  
17                         subparagraph (G); and

18                                 (C) by adding after subparagraph (E) the  
19                         following:

20                                     “(F) an Assistant Secretary for Civic Edu-  
21                         cation; and”; and

22                                 (2) in title II, by adding at the end the fol-  
23                         lowing:

24 **“SEC. 221. OFFICE OF CIVIC EDUCATION.**

25                         “(a) ESTABLISHMENT.—

1           “(1) IN GENERAL.—The Secretary shall estab-  
2       lish in the Department an Office of Civic Education  
3       (referred to in this section as the ‘Office’).

4           “(2) ASSISTANT SECRETARY.—The Office will  
5       be administered by the Assistant Secretary for Civic  
6       Education appointed under section 202(b) (referred  
7       to in this section as the ‘Assistant Secretary’).

8           “(3) MISSION.—The mission of the Office shall  
9       be to promote civic education throughout the United  
10      States.

11          “(4) FUNCTIONS.—The Assistant Secretary  
12       shall be responsible for engaging in activities to  
13       carry out the mission described in paragraph (3), in-  
14       cluding by—

15           “(A) managing the Civic Education and  
16       Service Learning Grant Program established  
17       under section 2 of the Teaching Engaged Citi-  
18       zenship Act of 2021, including presenting rec-  
19       ommendations of funding for such Civic Edu-  
20       cation and Service Learning Grant Program to  
21       the Secretary, who has authority to grant final  
22       approval of the selected grantees;

23           “(B) advising the Secretary;

1               “(C) coordinating with the agencies and  
2               offices of the Department to update relevant  
3               programs;

4               “(D) engaging in stakeholder relations and  
5               developing external partnerships;

6               “(E) identifying best practices by State  
7               and local educational agencies, in conjunction  
8               with the Center for Civic Excellence and the  
9               Civic Education Advisory Committee, estab-  
10               lished in this section; and

11               “(F) collaborating with other Federal  
12               agencies.

13               “(b) CENTER FOR CIVIC EXCELLENCE.—The Office  
14               shall establish a Center for Civic Excellence to—

15               “(1) analyze the programs created under the  
16               Civic Education and Service Learning Grant Pro-  
17               gram established under section 2 of the Teaching  
18               Engaged Citizenship Act of 2021, including with re-  
19               spect to suggestions for best practices from State  
20               educational agencies and local educational agencies;  
21               and

22               “(2) develop best practices with respect to the  
23               implementation of civic education in accordance with  
24               the recommendations of the Civic Education Advi-  
25               sory Committee established in subsection (c).

## 1       “(c) CIVIC EDUCATION ADVISORY COMMITTEE.—

2               “(1) IN GENERAL.—Not later than 180 days  
3               after the date of enactment of this section, the Sec-  
4               retary shall establish a Civic Education Advisory  
5               Committee (referred to in this subsection as the  
6               ‘Committee’) to advise the Assistant Secretary with  
7               respect to civic education policy.

## 8       “(2) MEMBERSHIP.—

9               “(A) IN GENERAL.—The Committee shall  
10               be composed of 12 members, of whom—  
11                       “(i) 2 shall be students;  
12                       “(ii) 2 shall be civics educators;  
13                       “(iii) 4 shall be representatives from  
14                       State educational agencies or local edu-  
15                       cational agencies; and  
16                       “(iv) 4 shall be representatives from  
17                       nonprofit organizations that focus on civic  
18                       education.

19               “(B) INITIAL APPOINTMENTS.—The Sec-  
20               retary shall appoint the members of the Com-  
21               mittee not later than 180 days after the date of  
22               enactment of this section.

## 23       “(3) PERIOD OF APPOINTMENT.—

1                 “(A) IN GENERAL.—A member of the  
2                 Committee shall be appointed for a term of 2  
3                 years.

4                 “(B) VACANCIES.—Any vacancy in the  
5                 Committee—

6                         “(i) shall not affect the powers of the  
7                 Committee; and

8                         “(ii) shall be filled as soon as practicable in the same manner as the original  
9                 appointment.

11                 “(C) CONSECUTIVE TERMS.—A member of  
12                 the Committee may serve an additional consecutive  
13                 term.

14                 “(4) MEETINGS.—The Committee shall meet  
15                 not fewer than 4 times per year.

16                 “(5) DUTIES.—The Committee shall—

17                         “(A) develop recommendations and advise  
18                 the Assistant Secretary on policies, initiatives,  
19                 and outreach relating to civic education;

20                         “(B) evaluate and review ongoing research  
21                 and promotion activities relating to civic education;

23                         “(C) evaluate the impact of the Civic Education and Service Learning Grant Program established under section 2 of the Teaching En-

1 gaged Citizenship Act of 2021 and recommend  
2 ways to adjust funding levels and strategies;

3 “(D) use the information contained in the  
4 report required under paragraph (7)(A) to se-  
5 lect recipients of the Excellence in Civics Award  
6 established under section 5 of the Teaching En-  
7 gaged Citizenship Act of 2021; and

8 “(E) provide additional assistance and ad-  
9 vice to the Assistant Secretary as appropriate.

10 “(6) PERSONNEL MATTERS.—

11 “(A) COMPENSATION.—A member of the  
12 Committee shall serve without compensation.

13 “(B) TRAVEL EXPENSES.—A member of  
14 the Committee shall be allowed travel expenses,  
15 including per diem in lieu of subsistence, in ac-  
16 cordance with section 5703 of title 5, United  
17 States Code.

18 “(7) REPORT.—

19 “(A) IN GENERAL.—Not later than 12  
20 months after the date of the establishment of  
21 the Committee, the Committee shall submit to  
22 the Assistant Secretary a report on criteria  
23 used to evaluate—

24 “(i) high-quality civic education; and

25 “(ii) service learning.

1                 “(B) USE.—The Assistant Secretary shall  
2                 use the information contained in the report re-  
3                 quired under subparagraph (A) to evaluate pro-  
4                 grams created under the Civic Education and  
5                 Service Learning Grant Program established  
6                 under section 2 of the Teaching Engaged Citi-  
7                 zenship Act of 2021.

8                 “(8) DURATION.—The Committee shall be es-  
9                 tablished for a period of 2 years and may be re-  
10                 newed at the direction of the Secretary.”.

11                 (b) CONFORMING AMENDMENT.—The table of con-  
12                 tents in section 1 of the Department of Education Organi-  
13                 zation Act (20 U.S.C. 3401 note) is amended by inserting  
14                 after the item relating to section 220 the following:

“See. 221. Office of Civics Education.”.

15 **SEC. 4. NATIONAL CIVICS ASSESSMENT.**

16                 (a) ELEMENTARY AND SECONDARY EDUCATION ACT  
17                 OF 1965.—

18                 (1) STATE PLANS.—Section 1111 of the Ele-  
19                 mentary and Secondary Education Act of 1965 (20  
20                 U.S.C. 6311) is amended—

21                         (A) in subsection (g)(2)(D), by striking  
22                         “reading and mathematics” and inserting  
23                         “reading, mathematics, civics, and history”;  
24                         and

(B) in subsection (h)(1)(C)(xii), by striking  
“reading and mathematics” and inserting  
“reading, mathematics, civics, and history”.

10       (b) NATIONAL ASSESSMENT OF EDUCATIONAL  
11 PROGRESS.—Section 303 of the National Assessment of  
12 Educational Progress Authorization Act (20 U.S.C. 9622)  
13 is amended—

14 (1) in subsection (b)—

15 (A) in paragraph (2)—

20 (ii) in subparagraph (D)—

21 (I) by striking “civics,”; and

22 (II) by striking “history,”;

23 (iii) in subparagraph (G), by striking  
24 “and” at the end;

1 (iv) in subparagraph (H), by striking  
2 the period and inserting “; and”; and

3 (v) by adding at the end the following:

4                 “(I) ensure that achievement data from the  
5                 civics and history assessments described in sub-  
6                 paragraphs (B), (C), and (E) are made avail-  
7                 able both in the aggregate for the United States  
8                 and separately for each State.”; and

## **17 SEC. 5. EXCELLENCE IN CIVICS AWARD.**

18       (a) IN GENERAL.—Not later than 12 months after  
19 the date of the enactment of this Act, the Secretary shall  
20 award to eligible recipients, on an annual basis, the Excel-  
21 lence in Civics Award to highlight excellence in the devel-  
22 opment and teaching of civic education and service-learn-  
23 ing, with special attention to programs that address com-  
24 munity needs.

1       (b) NOMINATIONS.—To be eligible for an award  
2 under subsection (a), an eligible recipient shall submit to  
3 the Secretary a nomination, of any eligible recipient, in  
4 such form, at such time, and containing such information  
5 as the Secretary determines appropriate, including with  
6 respect to the eligible recipient—

7                     (1) a description of the innovative civic edu-  
8                     cation or service-learning programs or projects ad-  
9                     ministered or completed by such eligible recipient;

10                  (2) with respect to an award for service-learn-  
11                  ing programs or projects, the impact of such pro-  
12                  grams or projects on—

13                     (A) measurable civics learning outcomes;  
14                     or

15                     (B) addressing community or national  
16                  needs, including—

17                         (i) disaster relief;

18                         (ii) education;

19                         (iii) poverty reduction;

20                         (iv) reintegration of individuals who  
21                  have been incarcerated;

22                         (v) senior citizen aid; and

23                         (vi) public safety; and

24                  (3) with respect to an award for education pro-  
25                  grams, teaching styles, or projects, the ability of

1 such programs, teaching styles, or projects to be im-  
2 plemented on a national level.

3 (c) SELECTION OF RECIPIENTS.—The Civic Edu-  
4 cation Advisory Committee established under section  
5 221(c) of the Department of Education Organization Act  
6 (20 U.S.C. 3401 et seq.), as added by section 3 of this  
7 Act, shall, in accordance with paragraph (5)(D) of such  
8 section 221(c), select recipients of awards under this sec-  
9 tion.

10 (d) ELIGIBLE RECIPIENT DEFINED.—For purposes  
11 of this section, the term “eligible recipient” means—

12 (1) a State educational agency;  
13 (2) a local educational agency;  
14 (3) a public elementary school;  
15 (4) a public secondary school;  
16 (5) a teacher;  
17 (6) a student;  
18 (7) a group of students; and  
19 (8) a consortium of—  
20 (A) 1 or more of the entities described in  
21 paragraphs (1) through (7); and  
22 (B) a nonprofit, nongovernmental organi-  
23 zation.

1   **SEC. 6. DEVELOPMENT OF MATERIAL RELATING TO CIVIC**  
2                   **EDUCATION AND EFFECTIVE CITIZENSHIP.**

3       (a) IN GENERAL.—Covered officials shall work joint-  
4       ly to—

5                   (1) develop educational materials and teaching  
6       resources relating to civic education and effective  
7       citizenship, including by—

8                   (A) enhancing existing online resources;  
9       and

10                  (B) supporting the distribution of hard  
11       copy and digital materials to local libraries,  
12       polling locations, and schools; and

13                  (2) distribute such materials to the public.

14       (b) REPORTING.—The covered officials shall submit  
15       to Congress a report with respect to the development and  
16       distribution efforts required under subsection (a).

17       (c) COVERED OFFICIAL DEFINED.—In this section,  
18       term “covered official” means—

19                  (1) the Librarian of Congress;  
20                  (2) the Director of the Institute of Museum and  
21       Library Services; and  
22                  (3) the Archivist of the United States.

23       (d) AUTHORIZATION OF APPROPRIATIONS.—There  
24       are authorized to be appropriated such sums as may be  
25       necessary to carry out this section for fiscal year 2022  
26       and each succeeding fiscal year.

1   **SEC. 7. RULE OF CONSTRUCTION.**

2       Nothing in this Act shall be construed as authorizing  
3   the Secretary of Education to prescribe a civics and his-  
4   tory curriculum.

5   **SEC. 8. DEFINITIONS.**

6       In this Act:

7           (1) **CIVIC EDUCATION.**—The term “civic edu-  
8       cation” means an educational program that provides  
9       participants with knowledge of law, government, and  
10      the rights and responsibilities of citizens and skills  
11      that enable participants to participate responsibly in  
12      democracy.

13           (2) **ELIGIBLE ENTITY.**—

14           (A) **IN GENERAL.**—The term “eligible enti-  
15       ty” means—

16                  (i) a State educational agency; or  
17                  (ii) an entity described in subpara-  
18       graph (B) in partnership with a State edu-  
19       cational agency or local educational agen-  
20       cy.

21           (B) **OTHER ENTITIES.**—The entities de-  
22       scribed in this subparagraph are as follows:

23                  (i) An institution of higher education.  
24                  (ii) A community-based organization.  
25                  (iii) A nonprofit, nongovernmental or-  
26       ganization.

(iv) A consortium of entities described in subparagraphs (i) through (iii).

